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FM USMISSION GENEVA  
TO RUEHC/SECSTATE WASHDC IMMEDIATE 1038  
RUEAIIA/CIA WASHINGTON DC IMMEDIATE  
RUEKDIA/DIA WASHINGTON DC IMMEDIATE  
RUEKJCS/CJCS WASHINGTON DC IMMEDIATE  
RUEKJCS/VCJCS WASHINGTON DC IMMEDIATE  
RUEKJCS/JOINT STAFF WASHINGTON DC IMMEDIATE  
RHEHNSC/NATIONAL SECURITY COUNCIL WASHINGTON DC IMMEDIATE  
RUEKJCS/SECDEF WASHINGTON DC IMMEDIATE  
RUEHNO/USMISSION USNATO IMMEDIATE 6097  
RHMFISS/DEPT OF ENERGY WASHINGTON DC IMMEDIATE  
RHMFISS/DTRA ALEX WASHINGTON DC IMMEDIATE  
RUESDT/DTRA-OSSES DARMSTADT GE IMMEDIATE  
RUENAAA/CNO WASHINGTON DC IMMEDIATE  
RHMFISS/DIRSSP WASHINGTON DC IMMEDIATE  
INFO RUEHTA/AMEMBASSY ASTANA PRIORITY 3276  
RUEHKV/AMEMBASSY KYIV PRIORITY 2286  
RUEHMO/AMEMBASSY MOSCOW PRIORITY 7493

S E C R E T GENEVA 001236

SIPDIS

DEPT FOR T, VCI AND EUR/PRA  
DOE FOR NNSA/NA-24  
CIA FOR WINPAC  
JCS FOR J5/DDGSA  
SECDEF FOR OSD(P)/STRATCAP  
NAVY FOR CNO-N5JA AND DIRSSP  
AIRFORCE FOR HQ USAF/ASX AND ASXP  
DTRA FOR OP-OS OP-OSA AND DIRECTOR  
NSC FOR LOOK  
DIA FOR LEA

E.O. 12958: DECL: 12/19/2019  
TAGS: [KACT](#) [MARR](#) [PARM](#) [PREL](#) [RS](#) [US](#) [START](#)  
SUBJECT: START FOLLOW-ON NEGOTIATIONS, GENEVA  
(SFO-GVA-VII): (U) DEFINITIONS WORKING GROUP MEETING,  
DECEMBER 16, 2009

Classified By: A/S Rose E. Gottemoeller, United States  
START Negotiator. Reasons: 1.4(b) and (d).

11. (U) This is SFO-GVA-VII-155.

12. (U) Meeting Date: December 16, 2009  
Time: 3:30 P.M. - 5:30 P.M.  
Place: U.S. Mission, Geneva

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SUMMARY  
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13. (S) The Definitions Working Group met December 16, and agreed to drop twelve terms ("Jamming," "Encapsulation," "ICBM or SLBM the final stage of which executes a procedure for dispensing reentry vehicles," "Residual Propellant," "Payload," "Launch Weight," "Procedure for dispensing reentry vehicles," "Rapid reload," "Long-range non-nuclear ALCM," "Nuclear armaments weapons storage area," "Non-deployed heavy bomber," "Existing type") and to send seven terms to the Conforming Group ("Deployed Heavy Bomber," "Facility," "Fixed Structure for Mobile Launchers of ICBMs," "Inspection Activity Site," "Inspection Site," "Storage facility," "Version").

14. (S) SUBJECT SUMMARY: Agreed To Drop; Sent To Conforming; and Additional Discussions

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AGREED TO DROP  
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15. (S) The Definitions Working Group agreed to drop twelve terms because they were not needed to support the treaty or protocol text. The seven telemetry-related terms were not pertinent to the U.S. telemetry proposals being negotiated: "Jamming", "Encapsulation", "ICBM or SLBM the final stage of which executes a procedure for dispensing reentry vehicles", "Residual propellant", "Payload", "Launch weight", and "Procedure for dispensing reentry vehicles". The terms "encryption" and "telemetric information" were likely to be needed for the U.S. proposed telemetry provisions so they were left for a future working group meeting.

16. (S) Other terms were dropped for the following reasons:

- "Rapid reload" will be incorporated in the agreed statement that uses the term;

- "Existing types" are clearly listed in Article III, so the term need not be defined;

- "Long-range non-nuclear ALCM" is not used in the treaty or protocol text;

- "Nuclear armaments weapons storage area" did not need further explanation; and

- "Non-deployed heavy bombers" was no longer in the treaty text.

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SENT TO CONFORMING

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17. (S) The following terms were sent to the Conforming Group:

- The term "deployed heavy bomber" means a heavy bomber equipped for nuclear armaments, other than a test heavy bomber.

- The term "facility" means an ICBM base, submarine base, air base, maintenance facility, basing area, silo launcher group, ICBM loading facility, SLBM loading facility, production facility, repair facility, storage facility, training facility, conversion or elimination facility, test range, heavy bomber flight test center, or space launch facility.

- The term "fixed structure for mobile launchers of ICBMs" means a unique structure, within a basing area, designed to contain mobile launchers of ICBMs.

- The term "inspection activity site" means a location at which inspections or exhibitions may be conducted.

- The term "inspection site" means a location at which Type One or Type Two inspections may be conducted.

- The term "storage facility" means:

- (a) for ICBMs or SLBMs, a specified facility, outside an ICBM base, a submarine base, a test range, or a space launch facility, for the storage of ICBMs or SLBMs;

- (b) for mobile launchers of ICBMs, a specified facility, outside an ICBM base, a test range, or a space launch facility, for the storage of mobile launchers of ICBMs;

- (c) for heavy bombers, a specified facility, outside an air base, for the storage of heavy bombers.

- The term "version" means, for mobile launchers of ICBMs a classification, declared by the inspected party, based on external differences from other such items.

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ADDITIONAL DISCUSSIONS  
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¶8. (S) Mr. Siemon raised the "new types" definition and agreed to delete the part of the definition that dealt with throw-weight. He asked the Russian side to study the implications of their own proposal to reduce the size of the change in length and diameter that would designate a new type, with respect to Article 6 paragraph 2 of the INF Treaty. The U.S. side was willing to accept the proposed changes but wanted to ensure that it did not put Russia in violation of the INF Treaty.

¶9. (S) ADM Kuznetsov was unwilling to drop the terms "missile-defense interceptor", "missile-defense system" or "launcher of missile-defense interceptors" while Article V on prohibitions was still being discussed by the heads of

delegations.

¶10. (S) The discussion of the term "Nuclear armaments for heavy bombers" resulted in Kuznetsov complaining at length about U.S. and Russian disagreements on counting of nuclear armaments. Siemon explained that this term was intended to help ensure an honest count during inspections. No agreement was reached.

¶11. (U) Documents provided: None.

¶12. (U) Participants:

UNITED STATES

Mr. Siemon  
Dr. Dreicer  
Ms. Stewart  
Mr. Taylor  
Mrs. Zdraveky  
Mr. Bennett (Int)

RUSSIA

ADM Kuznetsov  
Ms. Fuzhenkova  
Col Kamenskiy  
Ms. Melikbekian  
Mr. Pogodin (Int)

¶13. (U) Gottemoeller sends.  
GRIFFITHS